

# Seeking STEM: The Causal Impact of Need-Based Grant Aid on Undergraduates' Field of Study

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# Abstract

Increasing the number of science, technology, engineering, and mathematics (STEM) degrees is a national priority and one way to promote the socioeconomic mobility of students from low-income families. Prior research examining why demand for STEM majors outstrips supply often points to students' lack of academic preparation, preferences for non-STEM majors, or a lack of information. This paper draws on a randomized experiment to investigate an alternative explanation related to resource constraints. Findings indicate that university students from low-income families who were offered additional need-based grant aid were 7.87 percentage points more likely to declare a STEM major than similar peers, representing a 42% increase. There is no evidence that the grant offer influenced the share of students who declared a major; rather, it reduced the likelihood of majoring in a non-STEM field. Need-based grants thus appears to be one avenue for increasing the share of low-income students studying STEM.

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#### INTRODUCTION

Increasing the number of skilled science and technology workers is a national priority with support from a diverse group of government, business, academic, and philanthropic leaders (Business Roundtable 2017; Handelsman and Smith 2016; National Research Council 2015; The White House 2017). Each year, public and private organizations spend billions of dollars on initiatives designed to increase flow through the nation's STEM pipeline (Altonji, Arcidiacono, and Maurel 2016; American Institute of Physics 2017).

Increased funding and attention may have begun to pay off, as the proportion of U.S. undergraduates planning to major in science and engineering has risen in recent years (National Science Board 2016). In 2014, nearly a third of bachelor's degrees were awarded in STEM (Science, Technology, Engineering, and Math) fields, which represents a 25% increase over 2001 (National Student Clearinghouse Research Center 2015; Snyder, de Brey, and Dillow 2018). This suggests that the U.S. is on a path to reach the Obama administration's ambitious goal of adding a million STEM graduates between 2010 and 2020 (Mervis 2014).

Concerns remain, however. First, attrition rates from STEM majors are still high. Of those who begin studying STEM fields, only about half earn a degree in those fields within six years (Chen 2013). Second, STEM degree production is highly inequitable. Females, low-income students and non-Asian minorities are considerably underrepresented among STEM graduates (Camera 2017; National Science Board 2016). Students who attend high schools where the majority of students come from lowincome families are half as likely to earn a STEM degree compared to those who attend

schools with smaller shares of low-income students (National Student Clearinghouse Research Center 2016). Since STEM fields are associated with higher pay and status, these differential participation rates undermine socioeconomic mobility and perpetuate social inequality (Choy and Badburn 2008; Kim, Tamborini, and Sakamoto 2015). Third, STEM fields include a diverse array of occupations and there are a number of areas such as software development, computer engineering, petroleum engineering, and data science — for which the demand for workers substantially outstrips supply (Xue and Larson 2015). Finally, the proportion of college graduates with degrees in STEM fields is lower in the United States than in most comparably wealthy countries (Organisation for Economic Co-operation and Development 2017).

The national discussion about increasing STEM production is taking place against a backdrop of increased austerity in public higher education. Public spending on higher education has failed to increase proportionately with rising participation rates and has fallen in many cases. As a result, on a per-student basis, public resources allocated to higher education are far lower today than they were in the past (State Higher Education Executive Officers Association 2018). As a consequence, the burden for paying for college has been shifted progressively onto students and their families (Goldrick-Rab 2016). Today's college students, even in the public sector, are meeting funding shortfalls through working, taking out loans – or both – and so choose what to study under considerable constraints. That such a context may be impacting, and perhaps undermining, efforts to increase STEM production is little discussed.

In this paper, we bring these two conversations together by investigating the impact of need-based financial aid on university students' choice of college major. We

tap a unique dataset tracking the results of a randomly assigned grant, permitting us to establish *causal* evidence regarding this relationship. To our knowledge, this paper presents the first experimental evidence regarding the impact of grant aid on field of study. We find that need-based grant aid induced students to major in STEM fields, suggesting that grant aid is an effective intervention for increasing the share of lowincome students who pursue STEM fields of study.

#### THEORY AND PRIOR RESEARCH

#### **Theories of Major Choice**

Economic and psychological theories of how students choose majors dominate research on undergraduate field of study. Economists typically begin with two insights: 1) graduates' earnings vary dramatically by major and 2) some majors are more academically taxing than others (Altonji, Arcidiacono, and Maurel 2016; Altonji, Blom, and Meghir 2012). It is then noted that the likely earnings accruing to a field of study is positively correlated to the demands it makes upon a student, particularly in terms of mathematics (Arcidiacono 2004). Therefore, a student's quantitative "ability" determines the relative cost of a more difficult, more remunerative major. Based on this rational-actor framework, students maximize utility by considering a major's eventual monetary worth relative to its current "cost" in terms of effort. Indeed, there is some evidence that fluctuation in earnings streams over time impacts cohorts' major decisions (Berger 1988; Montmarquette, Cannings, and Mahseredjian 2002), and that students tend to pick majors that they *believe* (perhaps incorrectly) will maximize their earnings (Arcidiacono, Hotz, and Kang 2012). Meanwhile, attrition from math and science majors

has been linked to students updating beliefs about their capacity to perform in these fields given prior performance (Stinebricker and Stinebricker 2013).

Those who employ rational-actor frameworks acknowledge that ability and likely financial rewards do not fully explain major selection, but consign student "tastes" and "preferences" to the error term. Empirical research, however, suggests that such preferences are quite consequential. For instance, a study of students at an elite university found that "consumption values" are equal in importance to pecuniary concerns for male students, and substantially more so for females. Moreover, those who switched majors were more likely to report doing so because of shifting interests rather than because of concerns over academic performance (Zafar 2011, 2013).

Psychologists—and many education researchers—commonly apply personalitybased models of career choice to college major selection, utilizing either Holland's "person-environment fit" model (Johnson & Muse 2017; Porter and Umbach 2006) or the "big five" personality trait model (Balsamo, Lauriola, and Saggino 2012). Other researchers working in this tradition trace major choice to student interests or values, such as the importance of material success, social activism, or making an artistic contribution (Astin 1993; Easterlin 1995; Fiorito and Dauffenbach 1982). In both the rational-actor framework, which acknowledges the existence of preferences but otherwise ignores them, and the psychological approach, which foregrounds them, tastes and inclinations are considered sovereign and fixed in the short-run and therefore simply given as data.

Sociology provides several insights that disrupt these conceptions of major selection. First, sociologists question the sovereignty of preferences and tastes.

Sociologists have long noted that students' overall orientation to higher education varies by social class (Clark and Trow 1966; Katchedourian and Boli 1985), and a Bourdieusian framework helps explain this variation. Specifically, there are fields which primarily teach practical skills exchangeable on the market for wages, and others whose rewards are primarily symbolic – prestige, intellectual achievement, and so on. Students more likely to recognize and desire such symbolic rewards, which can be captured by "playing the game," are those whose family capital is more densely cultural than economic (Bourdieu 1984). Working-class students, as well as the children of the economic elite, tend to value education for extrinsic reasons (Ma 2009; Mullen 2010, 2014). Empirical research indicates that socioeconomic status positively predicts the choice of academic (versus applied) majors (Goyette and Mullen 2006; Leppel, Williams, and Waldauer 2001) and less remunerative majors (Monaghan and Jang 2017), and negatively predicts the choice of technical and vocational majors (Ma 2009).

Beyond class differences, sociologists note that major-choice "preferences" vary by gender, race/ethnicity, and prior academic preparation (e.g., Goyette and Mullen 2006). The gender gap is particularly large, with females selecting into fields associated with caring (education, nursing, psychology), aesthetics (art, English), or communication, and males into fields associated with instrumental competence, financial acumen, and socio-political power (Charles and Bradley 2009; Dickson 2010; England and Li 2006; Jacobs 1989, 1995; Mann and DiPrete 2013). Because this gap persists after accounting for academic preparation (Riegle-Crumb et al. 2012), sociologists attribute such tendencies to deeply-ingrained cultural schemata suggesting

what each gender is "good at" and to which social virtues it ought to aspire (Correll 2001, 2004).

Next, sociologists note that major choice takes place within an impactful institutional order. First, majors on offer vary systematically across institutions. The prestige and selectivity of institutions correlates with the academic prestige of available majors, with newer "vocational" majors clustered at lower-tier institutions and largely missing from elite schools (Brint et al. 2011). Indeed, business, as an undergraduate major, is not offered at most elite private colleges and universities despite being the most common major nationally (Snyder, et al. 2018). Second, for some—mostly vocational-technical—majors, there are *institutional links* to specific occupations, but for others—mostly academic—such links are nonexistent until after graduate school. Therefore, the selection of *most* academic majors is de facto a choice to either continue schooling past the baccalaureate or to struggle in the labor market (Monaghan and Jang 2017; Mullen, Goyette, and Soares 2003; Roksa and Levey 2010). Accordingly, students with less of a financial buffer or who gain less intrinsic enjoyment from schooling may avoid academic majors (Goyette and Mullen 2006).

But irrespective of discipline, both rational actor and personality models rarely account for how financial considerations may constrain students' educational decision-making – which we consider below.

#### **Financial Constraints and Major Choice**

Driven by dramatic declines in per-student state appropriations for higher education, the total price of college attendance (including tuition and fees, room and

board, books and supplies, and personal expenses) at public four-year colleges and universities has increased substantially while the average family's income has stagnated (College Board 2017; Goldrick-Rab 2016). Need-based financial aid, including the Pell grant, was created to ensure students could pursue college regardless of family economic background, but the "purchasing power" of that aid has declined and now covers just 30% of the total price of attendance at the average public four-year institution (Goldrick-Rab 2016). In 2015-16, over half of students in the public four-year sector faced college net prices (full cost of attendance minus grant aid) greater than 25% of their family income, including 20% who faced net prices greater than their total family income (Kelchen 2018).

Given this reality, most students and families have three options for meeting the net price of college attendance. First, they can reduce up-front expenses through living at home, going without textbooks or other needs, enrolling part-time, or taking semesters off. Second, students can buttress family contributions with their own earnings from work. Third, students and families can defer expenses into the future by taking out loans.

All three solutions have drawbacks. There is a scholarly consensus that offcampus residence, part-time enrollment, and intermittent attendance lower the odds of eventual completion (Attewell, Heil, and Reisel 2011; Bozick 2007; Goldrick-Rab 2006; Schudde 2011). The relationship with work hours is more complex as the timing and quality of work – not just the total number of hours worked – matters for student success (Broton, Goldrick-Rab, and Benson 2016; Goldrick-Rab 2016). Working during college is associated with lower levels of academic achievement, especially when students

work off-campus or more than 20 hours per week (Bozick 2007; Dadgar 2012; DeSimone 2008; Riggert et al. 2006; Scott-Clayton 2011; Scott-Clayton and Minaya 2016; Sinebrickner and Stinebrickner 2003). High-quality work experiences, however – including those located on-campus or related to students' interests – can enhance academic outcomes (Ehrenberg and Sherman 1987; McCormick, Moore, and Kuh 2010; Scott-Clayton and Minaya 2016).

Most research has found that average returns to a college degree are large enough to make taking out loans economically rational (Avery and Turner 2012; Barrow and Malamud 2015). There are, however, four considerations that render loans problematic. First, there is ample evidence that debt-aversion among students, and particularly lower-income students, is considerable (Boatman and Evans 2017; Evans, Boatman, and Soliz 2018; Goldrick-Rab and Kelchen 2015). Second, calculations about loans' economic rationality presume college *completion*, which is a bold assumption given that six-year completion rates hover around 60% and are lower for historically underserved groups (Webber 2016). Those who do not earn a degree must meet loan payments on a non-college salary, which explains why default rates are high among non-completers (Hillman 2014, 2015). Third, while loans are generally positively associated with completion, this relationship reverses at particularly high loan amounts, and loans may be negatively associated with completion among lower-income students (Baker and Doyle 2017; Dwyer, McCloud, and Hodson 2012; Herzog 2018; McKinney and Burridge 2015). Finally, student loans may be insufficient to meet students' actual educational and living expenses. Federal policies cap the amount students may borrow through regulated-rate programs (e.g., Stafford). When these caps are set below the

actual price of college attendance, students have few choices but to work more, go without basic material goods, or turn to the high-interest private loan market (Broton and Goldrick-Rab 2018; Kelchen, Goldrick-Rab and Hosch 2017).

Financial constraints may impact the selection of college major in at least two ways. First, if constrained students respond by increasing work hours (Scott-Clayton 2012), they may have fewer hours per day and less energy to devote to academics. Accordingly, they may select a less demanding major than they would otherwise prefer in order to improve their odds of degree completion. Secondly, if constrained students respond by taking out larger loans, they may feel the need to select a major that links readily to a high-paying job. There is already a growing body of research that demonstrates that student loans constrain decisions after graduation, impacting occupational choice (Rothstein and Rouse 2011), reducing graduate school attendance (Zhang 2013), delaying marriage (Addo 2014; Bozick and Estacion 2014; Gicheva 2016), and increasing post-college co-residence with parents (Dettling and Hsu 2017). Quadlin (2017) examined major selection during students' first term of study and found that those who meet more of their college expenses through loans are more likely to select majors in applied non-STEM fields, which entail high salaries and low unemployment. Similarly, students facing higher net costs are more likely to select vocational majors and less likely to select arts and sciences fields (Stater 2011).

#### Hypotheses

Drawing on Quadlin (2017), we specify two axes according to which majors may be arrayed: STEM/non-STEM and academic/applied. The first is self-explanatory. The

second refers to the division in the academy between the "old liberal arts and sciences" core and "newer" majors which are constituted as technical training for given occupations (Brint et al. 2005).<sup>1</sup> Students who major in "newer" applied fields have higher average rates of pay, are more likely to be employed, and less likely to attend graduate school than those who major in academic fields of study (Choy and Bradburn 2008; Horn and Zahn 2001; Quadlin, 2017). Since grant aid – including the Wisconsin Scholars Grant we study here – reduces students' need to take out loans, it may reduce the pressure to pursue a degree in an applied field for the remunerative benefits loans (Angrist, Hudson, and Pallais 2014; DesJardins and McCall 2014; Goldrick-Rab 2016). That is, students may feel freer to pursue lower paying fields in the liberal arts, for which graduate school is often necessary (e.g., the humanities and natural and social sciences) (Quadlin 2017).

# H1: Grant award will increase the probability of selecting an academic major relative to an applied major.

On the other hand, grant aid may reduce out-of-pocket costs such that students are able to cut work hours and focus more on academic effort. Prior research on the grant we study indicates that students offered the grant were less likely to work and worked fewer hours than otherwise similar students (Broton et al. 2016), as has an evaluation of the Gates Millennial Scholars grant (DesJardins and McCall 2014). As a result, students may select more *academically challenging* fields, such as those in STEM. Moreover, the grant aid may enable students to purchase expensive textbooks or lab equipment associated with STEM majors. Indeed, prior quasi-experimental

<sup>&</sup>lt;sup>1</sup> For more information on these categorization axes, see the measures section below.

research on the need-based Florida Student Assistance Grant indicates that grant aid shifts students into STEM-heavy course loads (Castleman, Long, and Mabel 2018).

H2: Grant award will increase the probability of selecting a STEM major.

Many grants, including the one we focus on here, however, require students to maintain a given GPA and credit accumulation rate in order to keep receiving the grant. Such grants can have the unintended consequence of incentivizing students to take less demanding courses and to gravitate toward less-demanding majors (Cornwall, Lee, and Mustard 2006; Sjoquist and Winters 2015; but see Zhang 2016). Prior research on the grant we study indicates that students near the threshold of losing the grant also changed their behavior by lowering their enrollment intensity as a way to "make the grade" (Kinsley and Goldrick-Rab 2016; Goldrick-Rab 2016).

H3: Grant award will decrease the probability of selecting a STEM major.

Finally, the impact of the grant on field of study may be indistinguishable from zero, as Evans (2017) reports in related work. He used a regression-discontinuity design to investigate the impact of eligibility for the national SMART grant during students' junior and senior years of college on choosing a STEM major. Even though the SMART grant was reasonably generous, specifically designed to incentivize choosing STEM, and automatically awarded to eligible students who completed the FAFSA (Free Application for Federal Student Aid), there was no detectable impact on STEM field of study. Our study builds on this prior work by studying the effects of a renewable need-based grant program administered to students at the start of their college career, observing students' declared major, and using data from a randomized control trial designed to identify causal relationships.

#### **Research Questions**

Can offering additional grant aid to undergraduates from low-income families influence their field of study choices? We consider average impacts and investigate variation by pre-treatment factors likely to influence field of study decisions. Since STEM fields of study are associated with both higher pay and more academically challenging coursework, we conduct two additional analyses to explore these potential mechanisms behind any shifts in major selection.

# DATA AND EMPIRICAL APPROACH

#### Data

The Wisconsin Scholars Grant (WSG) is a privately funded grant for undergraduates from low-income families in Wisconsin. Launched in 2008 and administered by the Fund for Wisconsin Scholars, it offers eligible university students \$3,500 per year, renewable for up to five years.<sup>2</sup> To be eligible, students must be Wisconsin residents who graduated from a state public high school or earned a Wisconsin High School Equivalency Diploma within three years of matriculating to one of the state's 42 public colleges and universities. Additionally, they must have enrolled for at least 12 credits in their first semester, completed the FAFSA, and qualified for a federal Pell Grant while still possessing unmet need (excluding loans).

<sup>&</sup>lt;sup>2</sup> To renew the grant, students must maintain Pell Grant eligibility, enroll full time, and meet satisfactory academic progress. The grant is transferable among all public two- and four-year colleges and universities in Wisconsin. The Fund for Wisconsin Scholars offers eligible students attending two-year colleges \$1,800 per year. The WSG program is ongoing; as of 2012, students did not need to maintain Pell eligibility to renew the grant and as of 2016, the fund offers university students \$4,000. More information is available at <a href="https://www.ffws.org">www.ffws.org</a>.

The Fund for Wisconsin Scholars works with the Higher Educational Aids Board to identify eligible students from college administrative records and selects recipients via a lottery conducted early in students' first postsecondary semester. Recipients are notified of the grant offer through an award letter that they must sign and return; 92% of university students in the first cohort did so (Goldrick-Rab et al. 2016). The grant is then disbursed through students' financial aid offices.

Two aspects of the WSG make it appealing for studying effects of financial aid. First, because students do not apply for the grant, those who are offered the grant are representative of the population from which they are drawn. Second, since students are chosen randomly, internally valid estimates of causal effects may be calculated by comparing those offered the grant to those who were eligible, but not selected to receive an offer of the WSG. Researchers from the Wisconsin Scholars Longitudinal Study team have studied the WSG's impacts on academic performance and completion using administrative data from several cohorts. Specifically, Goldrick-Rab and colleagues (2016) demonstrated that the grant improved on-time bachelor's degree completion among four-year college students while results were mixed, though largely null, among two-year college students (Anderson & Goldrick-Rab, 2018).

In academic year 2008-09, 1,200 students were chosen to receive the WSG, divided equally between two- and four-year institutions. Researchers also randomly selected 1,800 non-recipients from the pool of eligible students to serve as a comparison group; these will be referred to hereafter as "experimental" or "treatment" and "control" groups, respectively. In creating the control group, researchers oversampled students attending racially/ethnically diverse colleges and developed

survey weights to account for this research design. The research team sought active consent to access students' records and 46% of subjects completed and returned consent forms (596 recipients and 797 control). For these subjects, researchers obtained academic and demographic data from students' colleges and financial aid data from Wisconsin's Higher Education Aid Board. Researchers also surveyed study participants annually between 2008 and 2011.

For the purposes of studying major selection in this paper, we only consider the 600 treatment students and 900 control students who were in the four-year college randomization pool in 2008 and track them over their first three academic years. Our analytic sample includes the 619 students who initially enrolled at a four-year college, consented to the linkage of their administrative data records, and declared a major within three years of starting college. Those who did not declare a major within this period (n=125) were not on pace to graduate in six years.<sup>3</sup> Because both consenting to give access to records and major declaration occur after assignment to treatment, restricting our sample according to these factors could introduce endogenous selection bias (Elwert and Winship 2014). However, the difference between experimental and control groups in the probability of inclusion in the analytic sample is statistically indistinguishable from zero (p>.10).

<sup>&</sup>lt;sup>3</sup> Analyses that include an undeclared category are statistically and substantively similar. Since the grant offer did not impact the probability of declaring a major, we eliminate the undeclared category for a more concise presentation of results.

#### Outcomes

Students in these data selected 128 institution-specific majors, which we classify along two axes—STEM/non-STEM and academic/applied—using Classification of Instructional Programs (CIP) codes used by the University of Wisconsin system. STEM majors are those whose two-digit CIP code contains engineering; biological sciences; mathematics; physical sciences; or related fields involving development of technologies using engineering, mathematics, computer science, or natural sciences (these majors are designated using 6-digit CIP codes according to the STEM regulatory definition (Department of Homeland Security 2016)); all others are non-STEM. Following Brint and colleagues (2005), we categorize the following as *academic majors:* area studies, biological or life sciences, English and cultural studies, ethnic studies, foreign languages and literatures, history, legal studies, liberal studies, mathematics, multi- or interdisciplinary studies, philosophy, physical sciences, psychology, religious studies, social sciences, and visual and performing arts. The remaining applied majors include agriculture, business, communications, computer science, education, engineering, health professions, industrial technology, parks and recreation, public administration, social services, and religious vocations. Additionally, we combine these dichotomies into a four-category scheme; see Appendix (Table A1) for a full classification. We select the last observed major for those who changed majors over time and the primary major for those with multiple majors.

#### **Independent Variables**

The independent variable of interest is a dichotomous measure for WSG offer. We include a number of pre-treatment control variables, mostly taken from administrative records. Information on students' economic standing comes from the FAFSA, completed prior to college entry. We include measures of parents' and student's adjusted gross income, expected family contribution (dichotomous; equal to 1 if EFC=0), financial dependency status (dichotomous; equal to 1 if independent), and a dummy equal to 1 if the student qualifies for the FAFSA's simplified needs test.<sup>4</sup> With the exception of race/ethnicity, which is drawn from responses to a survey administered in Fall 2008, demographic information also comes from the FAFSA. We include sex (female or male), age in years, parental status indicating if the student has at least one dependent child (dichotomous), and race/ethnicity. The University of Wisconsin classes as "underrepresented minorities" those identifying as African American, Latino/a, American Indian, Southeast Asian, or multiracial; our dichotomous measure of race/ethnicity follows this scheme. We measure academic preparation through ACT composite scores and conduct robustness checks using science and math sub-scores.<sup>5</sup> For eight students missing ACT composite scores, we imputed using their institutions' median scores. Finally, we include dummy variables for students' first-semester

<sup>&</sup>lt;sup>4</sup> The EFC is an estimation of a students' or parents' ability to contribute to the financial costs of a college education and is used in determining applicants' eligibility for need-based federal student aid, including the Pell Grant. The EFC is minimized at zero, indicating that a family is not expected to contribute anything to the cost of college. Students can be considered financially independent for several reasons including if they are over age 23, married, or have dependent children. Students qualify for a simplified needs test when calculating the EFC if they reside in a household that receives certain means-tested public benefits (e.g., Supplemental Nutrition Assistance Program (SNAP) or Free and Reduced-Price School Lunch), they satisfy a low-income criterion, or the parent is a dislocated worker. <sup>5</sup> ACT sub-scores are only available for a subsection of the analytic sample.

institutions.

#### Mechanisms

To explore potential mechanisms, we link via student majors to two external data sources. First, we measure the income associated with majors by calculating median incomes by bachelor's degree subject from the 2009-2012 American Community Survey (ACS), accessed through the Minnesota Population Center's IPUMS (Ruggles et al. 2017). The ACS samples over 3 million respondents yearly, providing a sample of over 12 million, including 2.5 million for whom college major is identified. The ACS's detailed field of study variable has 176 response categories, allowing for close matches to respondents' majors.

Second, we obtained, from the University of Wisconsin System's Office of Policy Analysis and Research (UW-OPAR), the mean entering ACT scores of 2015-16 bachelor's earners for each major (CIP subarea) at each college in the UW system. We matched students in our sample to their major's average ACT score in their firstsemester institution. UW-OPAR did not calculate statistics for college-major combinations with fewer than 10 graduates, rendering 26 cases unmatchable in this manner. For these, we substituted their major's weighted average ACT score across the UW system. We employ resulting major-associated ACT scores as proxies for majors' relative difficulty, given measurement challenges associated with this concept.

#### Analytic Strategy

Randomized control trials (RCTs) have long been recognized as the gold standard for obtaining unbiased causal estimates (Morgan and Winship 2015). Because its recipients were selected through lottery, the WSG is, for purposes of analysis, an RCT. We estimate experimental impacts of grant aid on major choice through intent-to-treat (ITT) analyses. Because grant take-up was over 90%, ITT estimates are near-identical with complier average causal effects.

We calculate regression-adjusted treatment impacts, which are more efficient than unadjusted impacts and equally unbiased (What Works Clearinghouse 2017). We include unadjusted impact estimates in the appendix as a reference for the reader (Table A2). The equation for adjusted impacts is:

$$y_{j} = \alpha + \beta (WSG_{j}) + \gamma X_{j} + \varepsilon_{j}, \qquad (1)$$

where  $y_i$  is the college major chosen by student *i*; *WSG*<sub>*i*</sub> is an indicator of WSG offer;  $X_i$  is a vector of individual-level pre-treatment characteristics; and  $\varepsilon_i$  is an error term. For our two dichotomous major-choice outcomes—STEM/non-STEM and academic/applied—we employ logistic regression. When examining major choice in terms of our four-class scheme, we use multinomial logistic regression, varying the base category to demonstrate different contrasts. Finally, when examining major choice in terms of associated income or difficulty, we employ ordinary least squares regression as these measures are normally distributed.<sup>6</sup> We use sampling weights in all analyses to adjust for varying odds of sample inclusion across institutions. In tables, we report

<sup>&</sup>lt;sup>6</sup> For all continuous outcomes, skewness is between 0 and 1 and kurtosis between 3 and 4. We obtain substantively similar results when regressing on the log of major-associated income.

treatment impacts as percentage point differences and in the text, we also report percent changes by dividing percentage point difference by control group share.

To test for heterogeneous treatment impacts by pre-treatment characteristics, we introduce interaction terms. The equation is

$$y_{i} = \alpha + \beta (WSG_{i}) + \gamma X_{i} + \delta Z_{i} + \theta (WSG_{i} \times Z_{i}) + \varepsilon_{i}$$
<sup>(2)</sup>

where  $y_i$  is major choice,  $WSG_i$  is an indicator of WSG offer;  $X_i$  a vector of pretreatment characteristics;  $Z_i$  is a vector of pre-treatment individual-level characteristics hypothesized to influence major selection;  $WSG_i \times Z_i$  is an interaction of grant offer and a pre-treatment variable, and  $\varepsilon_i$  is an error term. We examine interactions of WSG receipt with each of the following dichotomous variables: sex, underrepresented minority status, zero-EFC status, and dummy variable equal to 1 if composite ACT is equal to or greater than 25, which represents a score in the 80<sup>th</sup> percentile, nationally, and suggests that students are academically well prepared (Seigel 2015). Each interaction is examined in a separate regression predicting major choice in terms of one of our two dichotomous outcomes; small cell sizes prevent us from examining heterogeneous treatment impacts in terms of our four-class scheme. We consider these analyses exploratory in nature, given the number of comparisons and research design.

#### Limitations

There are several limitations in this study. First, our sample is not nationally representative nor representative of the full study sample, limiting generalizability. Second, our data only covers students' first three years of college, preventing us from examining impacts on degree fields. Third, we limit analysis to students' last recorded major decision. Rules for major declaration vary across the UW system, with some requiring students to declare at entry and others allowing students to remain undeclared for a number of semesters. However, typically students are required to declare by the end of their sophomore year. In supplementary analyses (not included), there is no evidence that the grant increased the probability of changing majors. Finally, our analyses are limited to intent-to-treat analyses, which exploits exogenous variation from random assignment, but may result in more conservative estimates of treatment impacts.

#### RESULTS

#### Internal Validity and Descriptive Statistics

First, we examined 12 pre-treatment baseline measures for differences by treatment status and found no statistically significant differences. The treatment and control groups are balanced on demographic characteristics; student and parent income; expected family contribution; and financial (in)dependence status (p>.05), meeting What Works Clearinghouse (2017) benchmarks for high internal validity (Table 1).

Characteristic	Control Group	Treatment Group	p Value
Female (%)	59.97	65.67	0.168
Targeted racial/ethnic minority (%) <sup>a</sup>	21.15	21.90	0.827
Average age (years)	18.26	18.27	0.711
Married (%)	0.40	1.07	0.389
Has dependent child (%)	0.65	0.72	0.911
Financially dependent on parents (%)	97.29	97.40	0.932
Average expected family contribution (US\$)	1,742.62	1,825.39	0.685
Zero expected family contribution (%)	31.23	24.64	0.086
Parent(s)' adjusted gross income (US\$)	28,914.17	31,069.70	0.172
Student's adjusted gross income (US\$)	2,777.72	3,041.39	0.407
Simplified needs test (%)	54.92	47.21	0.072
ACT score (composite)	21.89	21.86	0.935
Sample size	353	266	

## Table 1. Baseline Characteristics of Analytic Sample by Treatment Status

Note: Data come from students' 2008 FAFSA except for race/ethnicity, which are self-reported on a survey. We imputed ACT score (composite) using the institutions' median composite ACT score for eight students. No other imputation was performed.

<sup>a</sup> Targeted minority groups include African American, Latino, Southeast Asian, Native American, and multiracial. "Targeted" refers to a policy of the University of Wisconsin System.

In the analytic sample, 62% of undergraduates identify as female and according to University of Wisconsin System policy, 21% are underrepresented racial/ethnic minorities. The average age is 18 years and 97% are financially dependent on their parents according to the financial aid system. Their parents earn \$29,800 per year and are expected to contribution nearly \$1,800, on average, to support their students' college expenses though 28% are not expected to contribute financially to their students' college expenses. Less than 1% are married or have dependent children. The average composite ACT score is nearly 22, which is similar to the national average (Seigel 2015) (Table 2).

The analytic sample is not representative of the full study sample. It contains a greater share of females (62% analytic vs. 57% full) and a smaller share of racial/ethnic minorities (21% analytic vs. 25% full) (p<.05). The average expected family contribution is higher in the analytic sample (\$1,777 analytic vs. \$1,631 full), indicating that students come from families with more resources (p<.05). Finally, students in the analytic sample scored approximately one-third of one point lower on the composite ACT exam (21.88 analytic vs. 22.22 full) (p<.05). Thus, the results may not be generalizable to the population of Wisconsin students described above (Table 2).

Characteristic	Full Study Sample	Analytic Sample	p Value
Wisconsin Scholars Grant (%)	40.00	42.00	0.202
Female (%)	57.30	62.45	0.001
Targeted racial/ethnic minority (%) <sup>a</sup>	25.13	21.46	0.002
Average age (years)	18.25	18.26	0.649
Married (%)	0.71	0.68	0.908
Has dependent child (%)	0.94	0.68	0.346
Financially dependent on parents (%)	97.18	97.34	0.760
Average expected family contribution (US\$)	1,631.08	1,777.38	0.043
Zero expected family contribution (%)	30.62	28.46	0.148
Parent(s)' adjusted gross income (US\$)	29,218.23	29,819.48	0.313
Student's adjusted gross income (US\$)	2,768.26	2,888.46	0.280
Eligible for Simplified Needs Test (%)	53.87	51.68	0.177
ACT score (composite)	22.22	21.88	0.000
Sample size	1500	619	

# Table 2. Baseline Characteristics of Full and Analytic Samples

Note: Data come from students' 2008 FAFSA except for race/ethnicity, which are self-reported on a survey. We imputed ACT score (composite) using the institutions' median composite ACT score for eight students. No other imputation was performed.

<sup>a</sup> Targeted minority groups include African American, Latino, Southeast Asian, Native American, and multiracial. "Targeted" refers to a policy of the University of Wisconsin System.

## WSG Impact on Field of Study

Among students who were eligible but not offered the WSG, nearly one-fifth majored in a STEM field and more than one-third majored in an academic field. Just over half of students in the control group majored in an applied non-STEM field (54%), 27% selected an academic non-STEM major, 11% selected an applied STEM major, and 8% selected an academic STEM major (Table 3).

			p Value	<i>p</i> Value
Field of Study	Control	Treatment Impact	(alternative base categories)	
STEM (%)	18.66	7.87	0.016*	na
Academic (%)	35.16	2.76	0.496	na
Detailed Field of Study				
Applied STEM (%)	10.56	3.31	0.106	0.756
Academic STEM (%)	8.16	4.36	0.043*	(base)
Applied Non-STEM (%)	54.19	-5.82	(base)	0.043*
Academic Non-STEM (%)	27.09	-1.85	0.799	0.089+

#### Table 3. Wisconsin Scholars Grant Adjusted Impact on Field of Study

N=619

Notes: Reference category for STEM is non-STEM. Reference category for academic is applied. Outcome models adjusted for sex, racial/ethnic minority, age, has dependent child, financially dependent on parents, zero expected family contribution, parent(s)' adjusted gross income, student's adjusted gross income, simplified needs test, ACT score, and institution. We did not include married or average expected family contribution in the outcome models due to multicollinearity.

+ *p*<.10, \* *p*<.05, \*\* *p*<.01, \*\*\* *p*<.001

Students offered the WSG were 7.87 percentage points more likely than students in the control group to major in a STEM field, representing a 42% increase (p<.05). The impact was concentrated among the academic STEM subfields, though there was also a smaller, statistically non-significant increase in the share of treatment students pursuing majors in an applied STEM subfield. Treatments students were 4.36 percentage points, or 53%, more likely to major in an academic STEM field, such as biology or chemistry (p<.05) and 3.31 percentage points, or 31%, more likely to major in an applied STEM field like engineering. Though only the treatment impact on academic STEM is statistically significant at the p<.05 level, the impacts on academic STEM and applied STEM are not statistically different from one another (Table 3).

The WSG did not influence the probability of majoring in an academic, rather than an applied, field of study (p>.10). Specifically, students offered the WSG were 5.82 percentage points (11%) less likely to major in an applied non-STEM field (p<.05) and 1.85 percentage points (7%) less likely to major in an academic non-STEM field (p<.10). Substantively, the grant induced students away from applied non-STEM fields and towards academic STEM fields though there were also smaller shifts away from academic non-STEM fields and towards applied STEM fields (Table 3).

#### **Potential Mechanisms**

There are multiple explanations for the causal relationship between need-based grant aid and STEM fields of study. As noted above, those who major in STEM fields have higher average annual pay than those in non-STEM fields (Choy and Badburn 2008; Quadlin 2017), but we hypothesized that the grant offer would *reduce* students'

desire to seek a high-paying career given the relaxation in financial constraints. To investigate this potential mechanism, we estimate the treatment impact on major-associated median income, both for individuals with exactly a bachelor's degree and for the full population. Our point estimates in both cases are positive but statistically non-significant (p>.05). In other words, there is no evidence that a desire to pursue less lucrative careers is the underlying mechanism influencing students' major selection in this sample (Table 4).

We also hypothesized that the grant offer may have enabled students to pursue more academically challenging majors. A major's relative difficulty is challenging to measure, but we employ average ACT scores of those who earn degrees in the major from various institutions as a proxy. Point estimates indicate that students offered the WSG selected majors associated with higher average composite ACT scores; for the math score the difference amounted to 0.215 points or just under 10% of a standard deviation. The consistency of the point estimates is suggestive, and in accordance with theory. However, none of these differences are larger than one-quarter point on the ACT, nor are they statistically significant at p<.05 (Table 4), and so we cannot conclude that this is a primary mechanism for how the grant impacted major choice.

College Major Characteristics	Control	Treatment Impact	<i>p</i> Value
Median Income (\$) (BA degree holders only)	38,686	387.21	0.643
Median Income (\$) (full population)	46,042	904.92	0.274
Average Composite ACT Score (points)	23.24	0.173	0.119
Average Math ACT Sub-score (points)	23.09	0.215	0.126
Average Science ACT Sub-score (points)	23.24	0.170	0.101
Average Reading ACT Sub-score (points)	23.29	0.217	0.104
Average English ACT Sub-score (points)	22.78	0.073	0.574

# Table 4. Potential Mechanisms for Wisconsin Scholars Grant Impact on STEMField of Study

#### N=619

Note: Outcome models adjusted for sex, racial/ethnic minority, age, has dependent child, financially dependent on parents, zero expected family contribution, parent(s)' adjusted gross income, student's adjusted gross income, simplified needs test, ACT score, and institution. We did not include married or average expected family contribution in the outcome models due to multicollinearity.

+ *p*<.10, \* *p*<.05, \*\* *p*<.01, \*\*\* *p*<.001

#### **Treatment Effect Heterogeneity**

Additional exploratory analyses suggest that the average treatment impact may vary by expected family contribution (EFC), a composite measure of a family's financial resources. Those with the fewest financial resources are not expected to contribute to their students' college expenses and have an EFC of \$0, whereas families with more resources have a greater than \$0 EFC. Results indicate a marginally significant interaction between EFC and WSG offer on the probability of declaring a STEM major (p<.06). In the control group, the chances of declaring a STEM major do not differ by EFC (~18%), but among the treatment group, 16% of students with a \$0 EFC and 31% of students with a greater than \$0 EFC declared a STEM major. The WSG impacts on STEM majors appear to be concentrated among students who come from families that have a positive EFC, indicating more family financial resources. There is no evidence of heterogeneous impacts by sex, underrepresented racial/ethnic minority status, or ACT score<sup>7</sup> (Table 5).

<sup>&</sup>lt;sup>7</sup> Treatment impacts do not vary by a continuous measure of composite ACT nor alternative specifications comparing those with particularly high or low composite scores who may be better or less prepared to successfully engage in STEM coursework. For a subsection of the analytic sample for which we have math and science sub-scores, treatment impact does not vary by students' STEM readiness, as defined by ACT, Inc. as 27 or higher in math and 25 or higher in Science. Analyses not presented.

	Cor	ntrol	Trea	atment	
A. Expected Family Contribution	\$0 EFC	Greater than \$0 EFC	\$0 EFC	Greater than \$0 EFC	Interaction Term <i>p</i> Value
STEM (%)	18.81	18.48	15.54	30.70	0.054+
Academic (%)	29.37	37.60	36.12	38.84	0.521
Ν	115	238	66	200	
	Cor	ntrol	Trea	itment	
B. Sex	Female	Male	Female	Male	Interaction Term <i>p</i> Value
STEM (%)	16.07	22.52	24.15	30.19	0.788
Academic (%)	37.36	31.37	42.52	30.08	0.452

# Table 5. Heterogeneous Impacts of Wisconsin Scholars Grant on Field of Study

Continued on next page...

# Table 5 continued...

	Contro	ol	Treatme	ent	
C. Race/ Ethnicity	Underrepresented Racial/Ethnic Minority	Not Racial/Ethnic Minority	Underrepresented Racial/Ethnic Minority	Not Racial/Ethnic Minority	Interaction Term <i>p</i> <i>V</i> alue
STEM (%)	18.94	18.60	37.68	24.20	0.216
Academic (%)	39.44	34.08	50.44	34.74	0.321
NI	00	263	58	208	
N	90	203	00	200	
IN					
N	Contro		Treatme		Interaction
D. Composite ACT score					Interaction Term <i>p</i> <i>V</i> alue
D. Composite	Contro	ol	Treatmo	ent	Term p
D. Composite ACT score	Contro Less than 25	ol 25 or Higher	Treatme Less than 25	ent 25 or Higher	Term <i>p</i> <i>V</i> alue

Notes: Reference category for STEM is non-STEM. Reference category for academic is applied.

Outcome models adjusted for sex, racial/ethnic minority, age, has dependent child, financially dependent on parents, zero expected family contribution, parent(s)' adjusted gross income, student's adjusted gross income, simplified needs test, ACT score, and institution. We did not include married or average expected family contribution in the outcome models due to multicollinearity.

Treatment impacts do not vary by a continuous measure of expected family contribution, a continuous measure of composite ACT score nor alternative specifications comparing those with particularly high or low composite ACT scores. For a subsection of the analytic sample for which we have math and science sub-scores, treatment impact does not vary by students' STEM readiness, as defined by ACT, Inc., as 27 or higher in math and 25 or higher in Science. Results not shown.

+ *p*<.10, \* *p*<.05, \*\* *p*<.01, \*\*\* *p*<.001

#### DISCUSSION

Fields of study shape students' college experiences and contribute to stratification in occupational and socioeconomic attainment (Kim et al. 2015). Whether and how financial aid impacts what college students choose to study, however, is little understood. Leveraging a randomized experiment, we find that offer of a need-based grant increased the share of students majoring in a STEM field. These findings contribute to the growing body of literature showing that college funding matters for major selection (e.g., Quadlin 2017). Moreover, our results mirror extant quasiexperimental research indicating that eligibility for need-based grant aid shifted students into STEM-heavy course loads (Castleman et al. 2018). Students may believe that pursuing a STEM major requires additional resources – such as time to study or money to purchase expensive textbooks - and the additional need-based grant aid reduced students' resource constraints. This explanation is consistent with prior research indicating that those offered the Wisconsin Scholars Grant were less likely to work and worked fewer hours than similar peers (Broton et al. 2016). Our supplementary analyses suggest that the grant may have enabled students to pursue slightly more academically challenging majors on average, but do not provide sufficient evidence to conclude that this is the primary mechanism through which grant aid affects STEM major selection.

In particular, students who were offered additional grant aid were substantively more likely to major in academic STEM fields, like biology, and high-demand applied STEM fields, like engineering, though only the former is statistically significant at traditional levels. The grant offer reduced the share of students majoring in applied non-STEM fields, such as business or education, and to a smaller extent, shifted students away from academic non-STEM fields, such as sociology.

Although those offered additional grant aid had less student debt than their peers (Goldrick-Rab et al. 2016), the treatment did not appear to induce students to select lower-paying majors, on average. Indeed, point estimates for impacts on major choice in terms of associated earnings were positive, but substantively small. This is most likely because STEM fields are generally quite lucrative, and the non-STEM fields that treated students took up less frequently vary in their associated earnings—some, like Education, are relatively low and others, like Business, are quite high. Broadly, we reject the hypothesis that the grant offer induced students to pursue less remunerative fields of study.

Both "mechanisms" we investigated presumed that grant aid "freed" students to pursue underlying preferences. The two proposed mechanisms simply varied in what we assumed students' underlying preferences might be. Our null findings for these mechanisms might suggest that we were wrong about the underlying preferences of undergraduates in general; or of those of our study population (lower-income students in public Wisconsin institutions); that the grant was insufficient to allow students to follow these particular preferences; or that our theoretical mechanisms were poorly measured. Additional research that "unpacks the black box" of experimental and quasi-

experimental studies, including this one, is important for better understanding processes through which grant aid influences STEM major selection.

Exploratory analyses suggest that students may have responded to the grant differently, based on the financial aid system's calculation of their expected family contribution. However, due to the number of interactions tested, this marginally significant difference may have occurred by chance. Findings indicate that the grant induced students from families with more financial resources to major in a STEM field of study whereas there was no substantive impact on those from families with the fewest resources. Due to the research design, it is not clear if these differences are driven by EFC or highly correlated, but unmeasured factors, such as social and cultural capital. Regardless of the exact causal mechanism, the grant offer may have exacerbated socioeconomic differences in STEM major selection among students from low-income families. To minimize potential unintended consequences, those seeking to increase the share of STEM majors from low-income families may want to consider how financial, social, and cultural capital jointly influence major selection.

Though need-based grant aid is not formally designed to increase the share of students pursuing STEM fields of study, it appears to be one approach to doing so. Back-of-the-envelope analyses suggest that the grant induced 21 more students to major in STEM at a cost of \$1,944,250 or approximately \$93,000 per student.<sup>8</sup> This per-student cost is very similar to prior quasi-experimental estimates. Castleman and

<sup>&</sup>lt;sup>8</sup> We calculated total direct costs by multiplying the number of students in the treatment group that actually received the grant in each semester of the study period by \$1750. We calculated that 21 students were induced to major in STEM fields by multiplying the number of students in the treatment group by the proportion those in the treatment and control groups majoring in STEM and taking the difference: [ (266\* .2657) - (266\*.1863) ].

colleagues (2018) studied a similar need-based grant program in Florida and report that it costs \$106,000 for each additional STEM graduate. Following their calculation of a \$10,000 annual wage premium for entry-level college-educated workers (Carnevale, Cheah, and Hanson 2015), and assuming that these upperclassmen attain degrees, it would take 10 years for the benefits of the WSG to outweigh the costs. These estimates are likely conservative, however, since they ignore the non-pecuniary benefits of a STEM career and the fact that "the average earnings of STEM majors grow more quickly than other majors over the course of a career" (Castleman et al. 2018:162). Furthermore, future research examining the cost-effectiveness of need-based grant aid must also consider STEM-associated gains in the labor market to avoid understating the long-run impacts of financial aid (e.g., Bettinger et al. 2016).

#### Conclusion

Our findings indicate that need-based grant aid is one way to promote the national priority of increasing the share of STEM majors needed to contribute to a competitive and prosperous workforce (Handelsman and Smith 2016; The White House 2017). At an individual-level, need-based grant aid appears to promote economic mobility and reduce social inequality by helping low-income students earn a bachelor's degree and inducing them to pursue a STEM field, which is associated with higher pay, lower employment rates, and greater access to health and retirement benefits (Choy and Badburn 2008; Goldrick-Rab et al. 2016). While lack of academic preparation, individual preferences for non-STEM majors, or a lack of information may impede some students' pursuit of a STEM major, our study indicates that resource constraints are also a barrier for students from low-income families. Policies and practices that increase the price of STEM majors - such as differential tuition pricing or additional program fees - may be hampering the production of STEM degrees. Moreover, STEM initiatives that ignore financial constraints – such as informational campaigns – may be more effective if they also address students' financial challenges. Overall, need-based grant aid appears to be one avenue for increasing the share of undergraduates pursuing STEM fields and promoting the socioeconomic mobility of students from low-income families.

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### APPENDIX

Table A1. Categorization of Ma	iors in Four-category	/ Scheme (may a	ppear online)
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	Academic	Applied
STEM	Biological or Life Sciences Biochemistry Biology Genetics Zoology <u>Mathematics</u> Mathematics <u>Physical Sciences</u> Chemistry Geology Physics	Agriculture & Environmental Studies         Animal Science         Conservation & Environmental         Sciences         Crop & Soil Science         Dairy Science         Environmental Horticulture         Environmental Policy & Planning         Environmental Sciences         Wildlife Ecology & Management         Computer & Information Sciences         Computer Science         Information Science & Technology         Engineering & Engineering         Chemical Engineering         Computer Engineering         Electrical Engineering         Industrial Technology and         Management         Manufacturing Engineering         Mechanical Engineering         Interdisciplinary Sciences, Applied         Applied Science         Biomedical Science         Biotechnology         Cartography and Geographic         Information Systems         Chemistry with Business Emphasis

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## Table A1 continued...

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### Table A1 continued...

Non- STEM       Health Applied Health Sciences       Parks, Fitness & Leisure Studies         Applied Health Sciences       Health Promotion & Health Promotion & Wellness         Athletic Training Communication       Wellness         Sciences & Sciences & Disorders       Kinesiology	Academic	Applied		
Communicative DisordersSport ManagementDisordersDieteticsPublic Administration, Social Service & AdministrationHealthcare AdministrationSocial Service & Protective ProfessionsImaging Nuclear Medicine TechnologyCriminal Justice LeadershipNursing Therapeutic RecreationPublic Administration Social Service & Social Service & 		Health Applied Health Sciences Athletic Training Communication Sciences & Disorders Communicative Disorders Dietetics Healthcare Administration Imaging Nuclear Medicine Technology Nursing Therapeutic	Parks, Fitness & LeisureStudiesHealth Promotion &WellnessKinesiologyRecreationManagementSport ManagementSport ManagementPublic Administration,Social Service &Protective ProfessionsCriminal JusticeHuman ServicesLeadershipPublic Administration	

Note: We present the major names used by each institution and organize the classification by CIP Code or Field as explained in Brint and colleagues (2005) and the Department of Homeland Security (2016). Institution major names do not necessarily match CIP major names, nor are they consistent across institutions (i.e., two institutions may have different major names though use the same UW System and CIP codes to classify that major). We removed duplicate names for a more concise presentation and so display fewer than the 128 institution-specific majors represented in the analytic sample.

				p Value	<i>p V</i> alue
	Analytic Sample	Control	Treatment	(alternative base categories)	
Field of Study					
STEM (%)	21.96	18.63	26.57	0.026*	na
Non-STEM (%)	78.04	81.37	73.43		
Academic (%) Applied (%)	36.32 63.68	34.91 65.09	38.26 61.74	0.416	na
Detailed Field of Study					
Applied STEM (%)	11.94	10.59	13.81	0.585	0.157
Academic STEM (%)	10.02	8.04	12.76	(base)	0.038*
Applied Non-STEM (%)	51.74	54.50	47.93	0.038*	(base)
Academic Non-STEM (%)	26.30	26.87	25.50	0.095+	0.713
N	619	353	266		

# Table A2. Wisconsin Scholars Grant Unadjusted Impact on Field of Study

+ *p*<.10, \* *p*<.05, \*\* *p*<.01, \*\*\* *p*<.001